The Municipal Separate Storm Sewer System Permit (MS4)

Montgomery County, MD

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Stormwater Permit Coordination
Watershed Management Division

August 27, 2014
Presentation Outline

- Background
- Municipal Separate Storm Sewer System (MS4) Permit
- Progress
- Challenges
Sources of Water

- About 97% is salt water
- About 2% is frozen
- Only 1% is available for drinking water
  - Across the Country, about 57% comes from surface water sources
  - In Maryland, 74% is from surface water sources
- Potential for greater impacts from runoff in Maryland
Montgomery County, MD

- 500 sq. miles; 1,000,000 people
- About 12% impervious overall
  - Equal to Area of Washington, DC
- Second only to Baltimore City within Maryland in average people per sq mi
- > 95% of land zoned for development is developed
- Two major basins: Potomac and Patuxent
- Eight major watersheds
- At least 184 languages spoken, top 5 non-English are:
  - Spanish, Chinese (Mandarin), Korean, Vietnamese, Amharic (Ethiopia)
Municipal Separate Storm Sewer System (MS4) Permit

- Federal Clean Water Act NPDES
- First issued by Maryland Department of the Environment to Montgomery County in 1996
- Five-year permit term
- 9 other jurisdictions and SHA also covered
- Applies to County and co-permittees
  - Does not include the cities of Gaithersburg, Rockville, and Takoma Park
  - Does not cover lands under the control of State (including M-NCPPC and WSSC) or Federal agencies.
- Third round re-issuance due in July 2006
- MDE worked with regional environmental groups since 2005 on Permit changes
- Issued February 16, 2010
Summary of Significant MS4 Permit Requirements

- **Watershed Assessment**: Conduct a systematic assessment of water quality within all County watersheds.
- **Watershed Restoration**: Implement restoration projects to add runoff management to developed areas. Requires control of 20% of County’s untreated impervious area.
- **Water Quality**: Implement projects to make progress toward achieving wasteload allocations (WLAs) for Total Maximum Daily Loads (TMDLs), including trash reduction.
- **Implementation Strategy**: Develop coordinated implementation plans within one year to meet Permit requirements, including TMDL WLAs, impervious area SWM control, trash reduction, and public outreach and stewardship plan.
- **Accountability**: Track and report progress toward meeting Permit requirements.
Other MS4 Permit Requirements

- **Source Identification - GIS**
  - Storm drains,
  - Urban BMPs - locations and drainage areas
  - Impervious surfaces
  - Watershed restoration project locations and drainage areas

- **Management Programs**
  - SWM - Plan review, maintenance and inspection
  - ESC
  - Illicit discharge detection and elimination (IDDE)
  - Trash Management and Litter reduction
  - Property management at County facilities
  - Road maintenance
  - Public education

- **Assessment of Controls**
  - Monitoring – Chemical, physical and biological
Watershed Assessment

Conduct assessments of all watersheds to:

• Determine water quality conditions
• Identify and rank water quality problems and improvement opportunities
• Specify how restoration efforts will increase progress towards meeting TMDLs
• Specify how restoration efforts will be monitored
• Provide information on cost, a detailed implementation schedule, and benchmarks for pollutants load reductions
• Include a public information component
Watershed Restoration

- Requires additional stormwater management to the **maximum extent practicable** (MEP) for **20 percent** of impervious surfaces not currently treated
  - Almost 20,000 acres uncontrolled
  - Impervious control goal is 3,976 acres by 2015
  - Structural and Non structural restoration projects

That’s equivalent to **3,007 football fields**!
Watershed Restoration
‘Structural’ Stormwater Management
Retrofit Opportunities

New SWM Pond, NIH, Treated 112 Impervious Acres

Dry Pond Converted to a Wet Pond. Peppertree Farms. Treated 38.4 Impervious Acres
Non-Structural Retrofits
Environmental Site Design (ESD)

- Small scale practices to capture stormwater runoff close to the source
- Slows down the rate of runoff
- Reduces the overall volume of runoff
- Provides filtration to remove pollutants from stormwater runoff
- Allows stormwater to soak into the ground, replenishing groundwater
- Public properties: Green Streets, Libraries
- Private Properties: RainScapes

Curbside Extension
Tree Box
Bioswale
Rain barrels
ESD on Public Property: Green Streets Projects

Montgomery County Green Streets

- COMPLETE
  1. Arcola Avenue
  2. Aspen Hill Library
  3. Forest Estates
  4. White Oak

- IN CONSTRUCTION
  5. Dennis Avenue
  6. Donnybrook
  7. Sligo Park Hills

- IN DESIGN
  8. Amherst
  9. Breewood
  10. Cannon Road
  11. Franklin Knolls and Clifton Park
  12. Glenmont Forest
  13. Spring Street and Second Street
  14. Springbrook \ Homestead Estate
  15. Wheaton Woods
  16. University Towers
  17. Manor Woods
  18. McDonald Knolls \ Ballantrae \ Sligo Estates

MAP:
- Montgomery County
- Green Streets
- ESD on Public Property
- August 27, 2014
ESD on Private property: Rainscapes Projects

- Rain gardens
- Conservation landscapes
- Urban tree canopy
Stream Restoration

Manage runoff to reduce flow impacts to stream channel and banks and return stream biological and physical function

Rock Creek - Turkey Branch

Before – Stream Bank Erosion  After restoration
Programmatic Watershed Restoration Practices

• Public Education and Outreach-
  ◦ Anti-Litter/Trash Reduction and Recycling
    ▪ County Solid Waste Services
    ▪ Other County Programs
    ▪ Regional Trash Reduction goals
  ◦ H2O Summit- with WSSC
  ◦ Pet Waste Reduction Pilot
  ◦ Stream Stewards
  ◦ Storm Drain Marking/Storm Drain Art

• Streetsweeping

• Stormwater Pollution Prevention at County Facilities
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Meeting Water Quality Requirements

Eight 8-digit watersheds

Many TMDLs

Determined from different data sources from different base years
Countywide Coordinated Implementation Strategy

- Meet MS4 permit goals
  - Impervious area control
  - TMDLs
  - Trash reduction workplan
  - Public education and outreach

- Watershed Implementation Plans
  - EPA-approved local TMDLs
  - Existing watershed restoration inventories

- Submitted to MDE in February 2011
Countywide Implementation Strategy
Impervious Restoration Goal

Impervious Cover Tracking

Cumulative Impervious Cover Treated (acres)

- Lower Monocacy
- Patuxent
- Anacostia
- Rock Creek
- Cabin John
- Watts/Muddy
- Great Seneca
- Total

2010 2015 2017 2020 2025
Monitoring Requirements: Breewood Tributary Restoration

- Approximately 60 acres
- 33% imperviousness
- Mixed Use – Single Family Homes and High Rise Apartments
- Retrofits
  - Green Streets Stormwater Retrofits
  - RainScapes Neighborhood
  - Parking lot and tree box retrofits
  - Stormwater Wetland Retrofit-OF
- Stream Restoration
- Environmental Outreach and Litter Reduction
- Local Park Improvement – Weed Warriors
Breewood Tributary Monitoring

One outfall and instream monitoring station- water chemistry and flow

Two stream geomorphology stations

One biological monitoring station

Weather station (rainfall)

Continuous physical water chemistry monitoring (new)

Two additional stations to monitor pre and post retrofit (RainScapes Neighborhoods) water quality and flow.
Progress

- Improving Data- Drainage Areas, Impervious, Storm Drain

- Stormwater Quality Improvement Related Regulations
  - SWM and ESC regulations to comply with the State’s Stormwater Management Act of 2007
  - Zoning Code Rewrite Completed- Removing Barriers to ESD in County Codes
  - Water Quality Protection Charge update- Comply with 2012 HB987
  - Ban of Coal Tar sealants
  - Bag Bill

- Incorporating ESD practices into the Stormwater Facility Maintenance and Inspection Program.
Progress

- Revised County Facility Pollution Prevention Plans and applied for Notice of Intent for new stormwater general NPDES Permit.
- Enhanced Streetsweeping Program
- Enhanced IDDE Program and comprehensive enforcement program
- Greatly expanded the Outreach program
- Adopted Carryout Bag Law to reduce litter in streams
Progress

• Watershed Implementation Plans for all watersheds will be completed in FY15

• Impervious area restoration
  Through FY13 have restored 548 acres of uncontrolled IA with additional projects that will treat 185 acres under construction. Projects under design in FY13 will add control to an additional projected 2,425 acres.

• The above accounts for 3,158 impervious acres. Permit requires restoration of 3,976 impervious acres

• Many, many additional projects identified for future development.
Challenges

- Watershed Restoration and Implementation Challenges
  - Time required to ramp up Implementation rate
  - Personnel required – obtaining contractual support
  - Length of time to obtain required permits
  - Identifying retrofit opportunities in already developed residential areas with limited publicly available land
  - Utility Constraints
  - Property owner Buy-In
Challenges

- Lack of Accounting Guidance During Strategy Development
  - For progress towards meeting Stormwater Wasteload Allocations (SLAs)
  - Impervious acres treated, defining MEP

- Data Challenges
  - Updating, improving and integrating data developed for different needs
### Challenge: Meeting TMDL WLAs

#### TMDL Summary by Impairment

<table>
<thead>
<tr>
<th>Impairment</th>
<th>Watershed</th>
<th>Percent Reduction Since Baseline Date*</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Bacteria</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Cabin John Creek</td>
<td>0.40%</td>
</tr>
<tr>
<td></td>
<td>Rock Creek</td>
<td>3.50%</td>
</tr>
<tr>
<td></td>
<td>Anacostia River</td>
<td>4.80%</td>
</tr>
<tr>
<td></td>
<td>Lower Monocacy River</td>
<td>0.02%</td>
</tr>
<tr>
<td><strong>Sediments</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Anacostia River</td>
<td>3.10%</td>
</tr>
<tr>
<td></td>
<td>Triadelphia Reservoir</td>
<td>0.02%</td>
</tr>
<tr>
<td></td>
<td>Clopper Lake</td>
<td>0.00%</td>
</tr>
<tr>
<td></td>
<td>Lower Monocacy River</td>
<td>0.10%</td>
</tr>
<tr>
<td></td>
<td>Seneca Creek</td>
<td>1.00%</td>
</tr>
<tr>
<td></td>
<td>Rock Creek</td>
<td>7.26%</td>
</tr>
<tr>
<td></td>
<td>Cabin John Creek</td>
<td>1.80%</td>
</tr>
<tr>
<td><strong>Nutrients</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Clopper Lake</td>
<td>0.00%</td>
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<tr>
<td></td>
<td>Anacostia River</td>
<td>5.90%</td>
</tr>
<tr>
<td></td>
<td>Anacostia River</td>
<td>6.40%</td>
</tr>
<tr>
<td></td>
<td>Triadelphia Reservoir</td>
<td>0.30%</td>
</tr>
<tr>
<td></td>
<td>Rocky Gorge Reservoir</td>
<td>0.23%</td>
</tr>
<tr>
<td></td>
<td>Lower Monocacy River</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Rock Creek</td>
<td>0.98%</td>
</tr>
<tr>
<td><strong>Trash</strong></td>
<td>Anacostia River</td>
<td>4.60%</td>
</tr>
<tr>
<td><strong>PCB</strong></td>
<td>Anacostia River- Non Tidal-NWB</td>
<td></td>
</tr>
<tr>
<td><strong>PCB</strong></td>
<td>Anacostia River- Non Tidal-NEB</td>
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</table>
## Challenge: Costs

### Table IV.C6- Department of Environmental Protection
Approved (May 2012) FY13-18 Stormwater Management (SWM) Capital Improvement Program Budget (in $000s)

<table>
<thead>
<tr>
<th>Projects</th>
<th>CIP Cycle Total</th>
<th>FY13</th>
<th>FY14</th>
<th>FY15</th>
<th>FY16</th>
<th>FY17</th>
<th>FY18</th>
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</thead>
<tbody>
<tr>
<td>Total</td>
<td>235,000</td>
<td>25,000</td>
<td>35,000</td>
<td>40,000</td>
<td>40,000</td>
<td>45,000</td>
<td>50,000</td>
</tr>
</tbody>
</table>

### Table IV.C8- Total Funding for County MS4 Related Programs By Fiscal Year (in 000s).
(excluding DOT and DGS Operational Property Management and Pollution Prevention)

<table>
<thead>
<tr>
<th>Fiscal Year (FY):</th>
<th>FY0</th>
<th>FY11</th>
<th>FY12</th>
<th>FY13</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total Budgeted</td>
<td>$27,415</td>
<td>$30,097</td>
<td>$30,302</td>
<td>44,773</td>
</tr>
<tr>
<td>Increase between fiscal years</td>
<td>9.7%</td>
<td>.70%</td>
<td>48%</td>
<td></td>
</tr>
</tbody>
</table>
Continuing Challenges

- **Financial-** Cost to install ESD retrofits currently about $200,000 an acre
  - Greatest runoff and pollutant reductions per acre
  - Small amount of acres controlled per project

- How do we measure outreach success?

- Legal Challenges- future changes in the MS4 permitting program?
Third Generation of MS4 Permits

- First third generation permit issued on February 16, 2010 to Montgomery County. The Permit was challenged by Earth Justice. Earth Justice was given standing and judicial review has remanded Montgomery County permit from 2010 back to MDE. MDE is currently appealing.

- Baltimore City, Baltimore County, Prince George’s County, and Anne Arundel County third generation permits issued December 2013-February 2014. All have been challenged by environmental groups.

- Tentative Determinations issued for all remaining MS4 Phase I Jurisdictions except SHA.
Goal: Streams in Good Condition

Sculpin

Stonefly
Questions?

- Pam Parker
- Pamela.parker@montgomerycountymd.gov
- 240-777-7758
Non-point source Problems

- Increased imperviousness (hard surfaces)
- Increased runoff from storms
- Reduced groundwater recharge (infiltration)
- Streams become “flashy” with higher stormflows and lower baseflows
- Eroded streambanks contribute increased pollutants
In the Chesapeake Bay Watershed, stormwater is the only source of pollution that is increasing (Source: Chesapeake Bay Program)

Stormwater Pollution Control Programs focus on:

- Reducing stormwater volume
- Reducing pollutants in urban runoff
  - **Bacteria**
    - pet waste, wildlife, and sewer leaks
  - **Nutrients**
    - fertilizers: nitrogen and phosphorus
  - **Sediment**
    - erosion
  - **Trash**
  - **Toxics**
    - PCBs

85% of trash found in the Anacostia in DC before Bag Bill consisted of plastic bags and soda bottles
Priority: Restore Our Streams

Only organisms tolerant of poor conditions will survive

Blacknose Dace

Black Fly and Chironomid Larvae
## Countywide Watersheds

Summary of Implementation Plan schedule with expected MS4 permit area WLA compliance endpoints

<table>
<thead>
<tr>
<th></th>
<th>2015</th>
<th>2017</th>
<th>2020</th>
<th>2025</th>
<th>2030</th>
<th>Permit / TMDL Targets 2017</th>
<th>Permit / TMDL Targets 2020</th>
</tr>
</thead>
<tbody>
<tr>
<td>Impervious Area Treated (acres)</td>
<td>4,302</td>
<td>6,014</td>
<td>7,722</td>
<td>10,518</td>
<td>11,154</td>
<td>6,008</td>
<td>7,723</td>
</tr>
<tr>
<td>% of Impervious Area Treated by ESD</td>
<td>18%</td>
<td>34%</td>
<td>47%</td>
<td>60%</td>
<td>63%</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Impervious Area Treatment Cost (Million $)</td>
<td>305</td>
<td>622</td>
<td>987</td>
<td>1,687</td>
<td>1,884</td>
<td></td>
<td></td>
</tr>
<tr>
<td>% of Cost for ESD</td>
<td>53%</td>
<td>66%</td>
<td>70%</td>
<td>80%</td>
<td>80%</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Nitrogen (% Reduction)</td>
<td>18%</td>
<td>25%</td>
<td>36%</td>
<td>46%</td>
<td>51%</td>
<td>9%</td>
<td>20%</td>
</tr>
<tr>
<td>Phosphorus (% Reduction)</td>
<td>17%</td>
<td>23%</td>
<td>34%</td>
<td>44%</td>
<td>46%</td>
<td>12%</td>
<td>34%</td>
</tr>
<tr>
<td>Sediment (% Reduction)</td>
<td>23%</td>
<td>34%</td>
<td>54%</td>
<td>60%</td>
<td>62%</td>
<td>20%</td>
<td>37%</td>
</tr>
<tr>
<td>Bacteria (% Reduction)</td>
<td>11%</td>
<td>15%</td>
<td>20%</td>
<td>28%</td>
<td>30%</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Trash (% Reduction)</td>
<td>18%</td>
<td>26%</td>
<td>33%</td>
<td>41%</td>
<td>42%</td>
<td></td>
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</tbody>
</table>

Assumptions:
1. Does not include Outreach and Education costs beyond FY2015
2. Does not include an inflation multiplier

Based on State of Maryland 2010 targets to meet 70% implementation by 2017 and 100% implementation by 2020